

Message Text

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PAGE 01 TRIPOL 00377 271436 Z

47

ACTION AF-18

INFO OCT-01 EUR-25 NEA-10 ADP-00 CIAE-00 PM-09 H-02 INR-09

L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-14 USIA-12

OMB-01 TRSE-00 INRE-00 EB-11 RSR-01 /131 W

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P R 171329 Z MAR 73

FM AMEMBASSY TRIPOLI

TO SECSTATE WASHDC PRIORITY 9846

INFO USINT ALGIERS

AMEMBASSY ATHENS

USINT CAIRO

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY VALLETTA

DOD WASHDC

USCINCEUR

USDOCOSOUTH

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E. O. 11652: N/A

TAGS: PFOR PINS LY

SUBJECT: LARAF ATTACK ON U. S. AIRCRAFT

1. FIRST LOCAL ARABIC MEDIA MENTION OF ATTACK APPEARED ON LAST PAGE OF TRIPOLI' S THRICE- WEEKLY " INDEPENDENT" NEWSPAPER AL- BALAGH MARCH 27. IT PERHAPS NOTEWORTHY THAT OFFICIAL DAILY AL- FAJR CONTINUES SILENT ON SUBJECT.

2. TEXT OF BALAGH STORY FOLLOWS: QUOTE ARAB AND FOREIGN PRESS HAVE REPORTED NEWS THAT AMERICAN ESPIONAGE AIRCRAFT WAS CHASED BY TWO LIBYAN PLANES. IT IS ALSO REPORTED BY NEWS AGENCIES THAT LIBYAN AIRCRAFT FIRED SHOTS AT ESPIONAGE PLANE. MOREOVER, AMERICAN SOURCES ANNOUNCED THAT THE U. S. IS CONCERNED REGARDING MOVEMENTS AND CONCENTRATIONS OF (LIBYAN) MIRAGE AIRCRAFT. IT IS STRANGE THAT AMERICAN SOURCES

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PAGE 02 TRIPOL 00377 271436 Z

HAVE REPORTED THIS NEWS MORE THAN ANY OTHER SOURCES. AMERICAN STATE DEPT SOURCES ANNOUNCED THAT U. S. REPRESENTATIVE IN TRIPOLI SUBMITTED A PROTEST TO THE LAR, BUT NO REPLY HAS BEEN RECEIVED. CAIRO'S AL- AHRAH REPORTED THAT LIBYAN FONMIN, WHEN ASKED ABOUT NEWS, SAID, " I HAVE NO COMMENT RE AMERICAN CLAIMS." END QUOTE.

3. COMMENT: LOCAL MEDIA FREQUENTLY PUBLISH REPORTS FROM FOREIGN MEDIFORE EC NINE ARE TOO FAR ALONG IN THEIR OWN WORK, WE BELIEVE THIS WILL ENCOURAGE NINE TO BRING THEIR WORK INTO NATO AT AN EARLIER STAGE. IN OUR VIEW, MOST IMPORTANT ELEMENT AT PRESENT MOMENT IS TO BEGIN WORK HERE AND PAPER, ALONG LINES TEXT BELOW, IS NEEDED TO START BALL ROLLING. WE BELIEVE THAT FIRST STEP IN THIS STUDY WOULD BE TO AGREE ON TYPE OF AGREEMENTS ALLIES SHOULD SEEK UNDER AGENDA ITEMS II AND III, AFTER WHICH THEY COULD TURN TO ACTUAL TEXTS.

2. BEGIN TEXT:

AS MPT PROCEEDS IN HELSINKI AND THE ALLIES BEGIN MORE DETAILED PREPARATIONS FOR THE CSCE ITSELF, ALLIED NEGOTIATORS WILL NEED A CLEAR IDEA OF THE RANGE OF AGREEMENTS WHICH WE WOULD BE PREPARED TO ENDORSE AT A CONFERENCE. THERE ARE A SERIES OF QUESTIONS RELATED TO THE STATUS OF CSCE AGREEMENTS: THEIR BINDING OR NON-BINDING CHARACTER, THEIR IMPLEMENTATION, THEIR SPECIFICITY, WHETHER THEY SHOULD BE TERMINAL OR INTERIM, ETC. THE ANSWERS TO THESE QUESTIONS WILL PROVIDE THE BASIS FOR INSTRUCTIONS TO ALLIED NEGOTIATORS IN THE SECOND (I. E., COMMITTEE) PHASE OF A CONFERENCE.

ALTHOUGH THERE ARE MANY FORMS OF AGREEMENT WHICH MIGHT BE NEGOTIABLE IN A CSCE FRAMEWORK, AT THE PRESENT TIME MOST PROSPECTIVE PARTICIPANTS APPEAR TO BE THINKING IN TERMS OF DECLARATIONS AS THE PRINCIPAL FORM OF CSCE AGREEMENT. THE ALLIES ARE CONSIDERING DECLARATIONS IN VARIOUS FIELDS, TO WHICH MAY BE ANNEXED IN INDIVIDUAL CASES MEMORANDA OF UNDERSTANDING, AGREED RECOMMENDATIONS, ETC., ON SPECIFIC SUBJECTS. THE SOVIETS SEEM TO BE CONSIDERING ONLY ONE OR TWO VERY GENERAL DECLARATIONS.

NEVERTHELESS, IT IS ALSO POSSIBLE TO ENVISAGE THAT THE SECOND STAGE COMMITTEES WOULD PREPARE STATUS REPORTS ON THEIR RESPECTIVE FIELDS AND RECOMMENDATIONS FOR FOLLOW- UP, WITHOUT DRAFTING FORMAL AGREEMENTS. ON THE BASIS OF THESE CONSIDERATIONS, THE FOLLOWING THREE ALTERNATIVE APPROACHES TOWARDS THE SUBSTANTIVE WORK DURING THE SECOND STAGE OF CSCE CAN BE IDENTIFIED:

OPTION 1:

THE COMMITTEES COULD DRAFT DECLARATIONS ON EACH MAIN AGENDA HEADING. ONE FEASIBLE COMBINATION OF OUR AGENDA PREFERENCES COULD BE THE FOLLOWING THREE (OR FOUR) COMPREHENSIVE AGREEMENTS:
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PAGE 03 NATO 01527 271316 Z

1. DECLARATION ON PRINCIPLES GUIDING RELATIONS, WITH BRIEF ANNEX (OR PERHAPS A SEPARATE DECLARATION) ON CBM' S. (COMMENT: ALLIES ALREADY HAVE DRAFT DECLARATION ON PRINCIPLES WITH SUBSTANTIAL AREAS OF AGREEMENT. END COMMENT.)

2. DECLARATION ON HUMAN CONTACTS, CULTURAL RELATIONS AND FLOW OF INFORMATION, WITH IMPLEMENTING SECTIONS (OR SEPARATE ANNEXES) ON THE THREE PRINCIPAL AREAS. (COMMENT: WE UNDERSTAND EC NINE WILL HAVE PRELIMINARY DRAFT DECLARATION ON CULTURAL RELATIONS BY MARCH 28. END COMMENT.)

3. DECLARATION ON ECONOMIC, SCIENTIFIC, TECHNOLOGICAL AND ENVIRONMENTAL COOPERATION, WITH ANNEXES ON SPECIFIC AGREEMENTS (OR SEPARATE DECLARATIONS, ONE ON ECONOMIC COOPERATION, THE OTHER ON SCIENTIFIC AND ENVIRONMENTAL COOPERATION, WITH TECHNOLOGY IN EITHER
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